



# STATE HERITAGE REGISTER COMMITTEE

## MEETING MINUTES

3 May 2022 | 9:45am – 1:40pm

Teleconference

| ATTENDANCE              |                                                                   |
|-------------------------|-------------------------------------------------------------------|
| MEMBERS                 |                                                                   |
| The Hon Robyn Parker    | Chair                                                             |
| Ms Colleen Morris       | Deputy Chair                                                      |
| Dr Stephen Gapps        | Member                                                            |
| Dr Wayne Johnson        | Member                                                            |
| Mr Paul Knight          | Member                                                            |
| Dr Brian Lindsay        | Member                                                            |
| Ms Lisa Trueman         | Member                                                            |
| Ms Natalie Vinton       | Member                                                            |
| Mr Frank Howarth AM PSM | Alternate Member                                                  |
| HERITAGE NSW            |                                                                   |
| Mr Sam Kidman           | Executive Director                                                |
| Steven Meredith         | Director, Heritage Programs (Item 8.1)                            |
| Dr Natalie Blake        | Manager, Heritage Programs (Items 8.1, 8.2)                       |
| Dr Damian Tybussek      | Senior Heritage Officer, Heritage Programs South (Item 2.1)       |
| Ms Mary Ann Hamilton    | Acting Manager, Heritage Programs North (Items 3.1, 3.2, 4.1)     |
| Mr David Hoffman        | Senior Heritage Officer, Heritage Programs North (Items 3.1, 4.1) |
| Ms Sonia Limeburner     | Manager, Program Coordination (Items 5, 6.1)                      |
| Ms Christine Hay        | Senior Heritage Officer, Heritage Programs South (Item 8.1)       |
| SECRETARIAT             |                                                                   |
| Ms Olgica Lenger        | Manager Secretariat                                               |
| Ms Linda Bugarin        | Assistant Secretariat Officer                                     |

## IN-CAMERA SESSION

### Item 1. Welcome and Formalities

The Chair, Robyn Parker, opened the meeting at 9:45 am and delivered an Acknowledgment of Country.

It was noted that there were no apologies and a quorum had been met.

#### Item 1.1 Conflict of Interest Declarations

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW
- Lisa Trueman: GML Heritage

The Committee noted the following declarations:

- Dr Stephen Gapps has been engaged by Heritage NSW as a consultant for Item 8.1 Appin Massacre Cultural Landscape. The Committee agreed that Dr Gapps will participate in discussions, but not in the decision making for this item.
- Natalie Vinton declared a conflict of interest for Item 8.2 AMP Building, Sydney Cove in that she is now providing advice, in addition to Urbis, on the current approved DA works program, with a contract being prepared. The Committee agreed that Ms Vinton will not participate in the meeting for the duration of this agenda item.
- Lisa Trueman reported that, going forward, she will no longer have a standing declaration regarding her employment with GML Heritage.

#### Item 1.2 Out of Session Decisions

#### Item 1.3 Minutes from the Previous Meeting – 5 April 2022

| Resolution 2022-28                                                                                                                                       |
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| The State Heritage Register Committee:                                                                                                                   |
| 1. <b>Confirmed</b> the minutes of the previous ordinary meeting (5 April 2022) as a complete and accurate record of that meeting, with minor amendment. |
| Moved by Dr Brian Lindsay and seconded by Colleen Morris.                                                                                                |

#### Item 1.4 Matters Arising

##### *Little Bay Miocene Geoheritage & Ochre Site – Update*

The Committee noted Meriton has written a letter of thanks to Heritage NSW thanking Stuart Read and Emma Dortins for their approach to the listing. The Chair noted that Heritage NSW's positive engagement with Meriton has led to a great result.

#### Item 1.5 Action Report

The State Heritage Register Committee noted the report.

## Item 2. SHR Nominations – Notice of Intention

### Item 2.1 Wingello Park – NOI

The State Heritage Register Committee received an update on Wingello Park – NOI from Dr Damian Tybussek.

*Key points noted:*

- A local Interim Heritage Order (IHO) was placed on Wingello Park in November 2019 to prevent the proposed partial demolition of the homestead complex buildings. In November 2020, the owner came to an agreement about an amended DA for maintenance and restoration of the homestead complex.
- Wingello Park Homestead and Outbuildings was listed as a heritage item on the Goulburn Mulwaree LEP in February 2021.
- Heritage NSW has been corresponding with the owner's solicitor throughout the listings process and there has been no strong objection to the curtilage.
- However, in a recent email to Heritage NSW, the owner's solicitor expressed concerns about the proposed curtilage and the impact of the listing on the farm operations. The Committee agreed to write to the owner outlining the site-specific exemptions regarding farming operations.
- The Committee noted Heritage NSW will engage with the Local Aboriginal Land Council and the Mulwaree Aboriginal Community during the exhibition period regarding ACH values for the site.

The Chair thanked Dr Damian Tybussek and Dr Natalie Blake for their work on this item.

#### Resolution 2022-29

The State Heritage Register Committee:

1. **Considers** the item known as *Wingello Park* at 14597 Hume Highway, Marulan, defined in accordance with the curtilage shown at Tab 2.1C of the report, is likely to be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Lisa Trueman.

## Item 3. SHR Nominations – Recommendation to List

### Item 3.1 Singleton Watermills Archaeological Site (and moveable heritage) – RTL

The State Heritage Register Committee noted the update on Singleton Watermills Archaeological Site (and moveable heritage) – RTL by David Hoffman.

*Key points noted:*

- At the 1 February 2022 meeting the Committee determined to proceed with the NOI and to invite advice from the Aboriginal Cultural Heritage Advisory Committee (ACHAC) on the ACH values for the site.
- At the 17 February 2022 meeting, the ACHAC confirmed that there are significant Aboriginal cultural values and/or shared heritage values on the site, noting that a full archaeological investigation across the whole boundary may reveal more significant sites.
- At the 5 April 2022 meeting, the SHRC resolved to progress the listing of the Singleton Watermills Archaeological Site.
- One submission was received during the exhibition period. A late postal submission (which was delayed due to the recent floods) from Kurrajong-Comleroy Historical Society strongly supports the nomination.
- The Committee agreed to add the late submission to the final SHRC report for the listing.
- It was also noted there were some typographical errors in the report which will be corrected, and the description of the item will be updated to acknowledge the significant Aboriginal cultural values and archaeological values of the site.

The Chair thanked David Hoffman for his update on this item.

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| <b>Resolution 2022-30</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <p>The State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. In accordance with section 33(1)(d) of the <i>Heritage Act 1977</i>, has <b>considered</b> the submissions received in response to its Notice of Intention to Consider Listing and considers the item known as <i>Singleton Watermills Archaeological Site (and moveable heritage)</i> at Mill Road, Kurrajong, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b), (c), (e) and (f), as detailed in the report at Tab 3.1A of the report, as amended.</li> <li>2. <b>Recommends</b> to the Minister, in accordance with sections 32(1) and (2) of the <i>Heritage Act 1977</i>, that the Minister <b>direct</b> the listing of the item, <i>Singleton Watermills Archaeological Site (and moveable heritage)</i> at Mill Road, Kurrajong, on the State Heritage Register, as shown in the plan at Tab 3.1C of the report.</li> <li>3. In accordance with section 33(1)(e) of the <i>Heritage Act 1977</i>, <b>give notice</b> of its decision to persons notified under section 33(1)(a).</li> <li>4. In accordance with section 57(2) of the <i>Heritage Act 1977</i>, <b>recommends</b> that the Minister <b>grant</b> the site-specific exemptions at Tab 3.1D of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions.</li> </ol> <p>Moved by Natalie Vinton and seconded by Paul Knight.</p> |



### Item 3.2 Warringah Civic Centre Precinct

The State Heritage Register Committee noted the update on Warringah Civic Centre Precinct by Mary Ann Hamilton.

*Key points noted:*

- Warringah Civic Centre Precinct was included in the Modern Movement Thematic Listing Program in March 2013 and recommended for listing on the State Heritage Register (SHR) in September 2017.

- The Committee noted the prolonged history of the SHR listing process, the amalgamation of local councils and establishment of Northern Beaches Council in 2017, the council's request in 2019 for further consultations with the Heritage Council, and delays associated with Covid restrictions.
- On 6 April 2022, Heritage NSW met with Northern Beaches Council and discussed the council's views around:
  - issues associated with the development of the carpark outside the proposed curtilage
  - the details of proposed revitalisation of the buildings inside the curtilage
  - any further community consultation the council may wish to organise, and
  - opportunities for council and Heritage NSW to engage more effectively.
- At the meeting, the Mayor expressed a willingness to work with Heritage NSW on achieving good heritage outcomes.
- Heritage NSW is proposing to hold a series of meetings and workshops with Northern Beaches Council, and with the Mayor and Councillors, to ensure the council's concerns are adequately addressed.

The Chair thanked Mary Ann Hamilton for her update and engagement with Northern Beaches Council.

#### Resolution 2022-31

The State Heritage Register Committee:

1. **Notes** the discussions held between Heritage NSW and Northern Beaches Councillors on 6 April 2022.
2. **Supports** Heritage NSW's proposed next steps to progress this listing.
3. **Requests** that Heritage NSW meet with Northern Beaches Council to discuss the proposed SHR listing and subsequent approvals for development adjacent to the site.

Moved by Lisa Trueman and seconded by Dr Brian Lindsay.

## Item 4. Matters for Consideration / Decision – Part A

### Item 4.1 Werrington House – Update

The State Heritage Register Committee noted the update on Werrington House by David Hoffman.

#### *Key points noted:*

- In November 2021, SHRC resolved that, while Werrington House is likely to be of state heritage significance, it will not be progressed for listing at that time. The Committee requested Heritage NSW undertake further investigation of the cultural heritage landscape surrounding Werrington House.
- The SHRC, Heritage NSW and Penrith City Council recognise the open space adjoining Werrington House is historically linked to the house and adds cultural heritage significance to the house by providing a broader setting.
- Penrith City Council understands that 3a Chisholm Avenue should be considered for statutory protection and will consider the merits of listing of this site as a local heritage item when undertaking the next comprehensive review of council's heritage listings. However, council has not indicated a timeframe for this review.

- With the owner objection to SHR listing and the council's response on local listing having no timeframe, Heritage NSW recommends making this nomination 'not-prioritised'.
- It was noted that the SHRC Chair has been invited to visit Werrington House.

#### Resolution 2022-32

The State Heritage Register Committee:

1. **Notes** the information provided.
2. **Removes** Werrington House from the SHRC's Active list (i.e. "Not Prioritised").

Moved by Dr Brian Lindsay and seconded by Paul Knight.

## Item 5. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted a paper and update on Preliminary Assessment of New SHR Nominations by Sonia Limeburner.

### Item 5.1 Plumwood Mountain, Monga – SHR Nomination

#### *North Beach Precinct, Wollongong*

- On 16 March 2022, the National Trust requested the curtilage of the SHR listed North Beach Precinct be extended to include the North Beach Surf Life Saving Club House.
- The Club House was excluded at the time of listing in 2005 owing to concerns about its condition (it was being considered for demolition due to its deteriorated state).
- Wollongong City Council is undertaking major refurbishment works to the Club House (which is listed on its LEP), including the construction of a new seawall in front of the building to protect the site from coastal erosion.
- The development application will be looked at during the assessment period and will return to the Committee with more detail.

#### *Plumwood Mountain*

- Plumwood Mountain holds environmental and cultural significance as the home of the late Dr Val Plumwood, Australia's pre-eminent environmental philosopher. It also holds historical significance because of the key role that Dr Plumwood played in the development of the Australian environmental movement.
- Its natural and cultural features are interrelated and unique and include old-growth temperate rainforest and an off-grid stone dwelling co-built by Dr Plumwood in the early 1970s. The house contains her library and personal artefacts and functions as a living museum and an educational hub for scholars and writers.
- It was noted that if the nomination progresses, more work is required on the curtilage and comparative analysis.
- It was noted that natural heritage values are underrepresented on the SHR.
- The Committee discussed how this nomination could be a precedent to other sites with similar values in future.

#### Resolution 2022-33

The State Heritage Register Committee:

1. **Considers** that *Plumwood Mountain, Monga* may be of State heritage significance and should progress to a full assessment.

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| 2. <b>Notes</b> that a SHR nomination to amend the curtilage of the SHR listed <i>North Beach Precinct</i> to include the North Beach Surf Life Saving Club House was received and should progress to a full assessment. |
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| Moved by Colleen Morris and seconded by Dr Wayne Johnson. |
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## Item 6. Monthly Matters

### Item 6.1 Monthly Listings Matters Report

The State Heritage Register Committee noted the Monthly Listings Matters report and verbal update provided by Sonia Limeburner.

The Committee welcomed the proposed refinements in the notification process to the Heritage Council once a Minister's direction to list, or not to list, an item on the State Heritage Register is granted.

The Chair thanked Sonia Limeburner for the report.

## Item 7. General Matters

### *MLC Hearing Update*

The Executive Director, Heritage NSW updated the Committee on the Independent Planning Commission's (IPC) hearing regarding the MLC Building, North Sydney.

### Item 7.1 Forward Agenda

The State Heritage Register Committee noted the report.

## Item 8. Matters for Consideration / Decision

### Item 8.1 Appin Massacre Cultural Landscape – Update

The State Heritage Register Committee noted the presentation and update on Appin Massacre Cultural Landscape by Christine Hay and Dr Natalie Blake.

It was noted that Dr Stephen Gapps has been engaged by Heritage NSW as a consultant for Appin Massacre Cultural Landscape. Dr Gapps will participate in discussions, but not in any decision making for this item.

#### *Key points discussed:*

- Appin's rural lands are targeted for rezoning and housing development in the Greater Macarthur 2040 Interim Plan released in November 2018.
- The Plan states that precinct planning must protect all heritage items from development and be informed by Aboriginal cultural heritage assessments.
- The Appin Massacre Cultural Landscape is a priority SHR listing.
- Heritage NSW is working with Transport for NSW and Metro West (DPE) to best protect Aboriginal cultural heritage in the area, and is consulting with relevant experts in the field, local Aboriginal communities, Aboriginal Cultural Advisors, landowners, and other stakeholders.
- Heritage NSW has developed a draft cultural value mapping which will be further informed by stakeholder consultations and used as a tool in Aboriginal engagement.



- Heritage NSW reported on the significant amount of work that the developers' consultants, Urbis, have undertaken in respect of the Connecting to Country framework. Heritage NSW feels confident working with them towards a good outcome.
- In preliminary discussions, Metro West (DPE) has indicated they are working towards a Development Control Plan for this site.
- It was noted that Metro West (consultants) has done extensive Aboriginal engagement across the Greater Macarthur Growth Area including cultural sensitivity mapping.
- The Committee discussed:
  - the complexities and challenges of the ongoing management of a site of this size
  - the need for a pragmatic approach when balancing the heritage values and commercial interests associated with large landscape listings
  - options to consider a series of disconnected curtilage areas interconnected through appropriate heritage interpretation as an alternative to a connected curtilage of an extensive landscape area
  - opportunities to consider planning instruments as a degree of protection for cultural landscapes and the importance for Heritage NSW and Heritage Council to work closely with other government agencies and local government in establishing such instruments
  - the importance of linking the sites with walking trails as an interpretation of the area.
- The Committee requested to undertake a site visit to further inform the SHR listing considerations and curtilage options.

The Committee and the Executive Director, Heritage NSW acknowledged the hard work of Christine Hay, Dr Natalie Blake and Emma Dortins.

### Item 8.2 AMP Building, Sydney Cove – IHO Request – Update

The State Heritage Register Committee noted the update on AMP Building, Sydney Cove – IHO Request by Dr Natalie Blake.

*Natalie Vinton left the meeting for the duration of this agenda item.*

#### *Key points discussed:*

- The AMP Building, Sydney Cove and its interiors are listed on the Sydney City LEP.
- An IHO request was received on 12 April 2022. The nominator considers the building is at imminent risk as development works may adversely impact its heritage values.
- Heritage NSW's preliminary assessment indicates that the item may meet the threshold for state significance.
- The Committee noted that previous decisions have been made in relation to the item by the Approvals Committee, the former Modern Movement Working Group and the SHR Committee, including the closure of an SHR nomination in 2020.
- The Committee were of the view that the item is not at imminent threat, noting the proposed development work is sympathetic to the building's heritage significance.

#### **Resolution 2022-34**

That the State Heritage Register Committee:

1. **Considers** that the item is not at imminent threat and the IHO over the item is therefore not warranted.

Moved by Dr Brian Lindsay and seconded by Paul Knight.



*Natalie Vinton returned to meeting after the close of discussion.*

## Meeting Close

There being no further items of business, the Chair, Robyn Parker, closed the meeting at 1:40 pm.



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The Hon. Robyn Parker

**Chair, State Heritage Register Committee**

Date: 31 May 2022